

M(12) – 19 DECEMBER 2023

Ordinary Council Meeting

Minutes

The Ordinary Meeting of the Alpine Shire Council was held in the Council Chambers, Great Alpine Road, Bright on 19 December 2023 and commenced at 5:00pm.

PRESENT

COUNCILLORS

Cr John Forsyth - Mayor

Cr Simon Kelley – Deputy Mayor

Cr Ron Janas

Cr Katarina Hughes

Cr Tony Keeble

Cr Sarah Nicholas

Cr Kelli Prime

OFFICERS

Will Jeremy - Chief Executive Officer Helen Havercroft - Director Customer and Community Michael MacDonagh - Acting Director Assets

APOLOGIES

Alan Rees - Director Assets

Agenda

1.	Rec	ording	and livestreaming of Council meetings	3		
2.	Ack	nowled	gement of traditional custodians, and recognition of all people	3		
3.			on of minutes ry Council Meeting – M(11) – 28 November 2023			
4.	Apologies					
5.	Obi	tuaries	/ congratulations	4		
6.	Dec	laratio	ns by Councillors of conflict of interest	4		
7.	Pub	lic que	stions	4		
8.	Pres	sentatio	on of reports by officers	5		
	8.1	Chief E	executive Officer – Will Jeremy	5		
		8.1.1	Contracts approved under delegation by CEO			
	8.2	A/Dire	ctor Assets – Michael MacDonagh	6		
		8.2.1	Petition for EV Charge Station in Mount Beauty			
		8.2.2	Public Bins and Amenities Cleaning Services			
		8.2.3	Contract CQ230078 Security Patrol Services	12		
	8.3	Directo	or Customer and Community – Helen Havercroft	15		
		8.3.1	Child Safe Policy	15		
		8.3.2	Quarterly Budget Report - (Q1) for period ending 30 September 2023			
		8.3.3	Audit and Risk Committee Meeting Unconfirmed Minutes			
		8.3.4	Instruments of Appointment and Authorisation - <i>Planning and Environment Act 1987</i>			
		8.3.5	Appointment of Councillors to CEO Employment and Remuneration	22		
			Committee	25		
9.	Info	rmal m	eetings of Councillors	28		
10.	Presentation of reports by delegates					
11.	. General business					
12.	Motions for which notice has previously been given2					
13.	Reception and reading of petitions					
14.	Documents for sealing					

Recording and livestreaming of Council meetings 1.

The CEO read the following statement:

All council meetings are filmed with both video and audio being recorded.

Video is focused on a specific area however audio from the entire room is captured.

In common with all narrative during Council meetings, verbal responses to congratulations, obituaries and question time will not be recorded in the written minutes. By submitting a question, you consent to your question being read aloud at the meeting.

The reasoning behind recording council meetings is to hold us more accountable and improve transparency of Council's decision-making to our community.

The full meeting is being streamed live on Council's YouTube channel which is "Alpine Shire Council" and will also be available on the YouTube channel shortly after this meeting.

2. Acknowledgement of traditional custodians, and recognition of all people

All to stand, the Mayor read the following statement:

Alpine Shire Council acknowledges the Taungurung peoples as the Traditional Owners of the lands on which we are meeting today. Council also acknowledges all of the Traditional Owners of the wider lands of the area known as the Alpine Shire.

We also acknowledge those people who have contributed to the rich fabric of our community and strive to make wise decisions that will improve the quality of life for all.

3. Confirmation of minutes

ORDINARY COUNCIL MEETING - M(11) - 28 NOVEMBER 3.1 2023

Cr Nicholas

Cr Kelley

That the minutes of Ordinary Council Meeting M(11) held on 28 November 2023 as circulated be confirmed.

Carried Unanimously

Apologies 4.

Alan Rees, Director Assets

5. Obituaries / congratulations

Refer to Alpine Shire Council's website www.alpineshire.vic.gov.au; for its YouTube livestreaming recording for responses to questions.

Declarations by Councillors of conflict of interest 6.

8.1.1 Cr Keeble declared a general conflict of interest with respect to Contracts approved under delegation by the CEO.

Public questions 7.

Questions on Notice will be limited to two questions per person.

Written Questions on Notice will be tabled ahead of questions from the floor.

Refer to Alpine Shire Council's website www.alpineshire.vic.gov.au; for its YouTube livestreaming recording for responses to questions.

Cr Keeble declared a conflict of interest in relation to item 8.1.1 and left Council Chambers at 5.17pm.

Presentation of reports by officers 8.

CHIEF EXECUTIVE OFFICER - WILL JEREMY

8.1.1 Contracts approved under delegation by CEO

Cr Nicholas Cr Prime

That the Capital Project Contract approved under delegation by the CEO be noted.

Contract No:	Supply and Installation of Water Pump	Process: RFQ 23080
Title:	Supply and installation of Wate	er Pump for snow guns at Dinner Plain
Tenderer:	Nutrien Pty Ltd	
\$ (excl. GST):	\$129,342	

Carried Unanimously

Cr Keeble re-entered Council Chambers at 5.18pm.

82 A/DIRECTOR ASSETS – MICHAEL MACDONAGH

8.2.1 Petition for EV Charge Station in Mount Beauty

INTRODUCTION

This report relates to a petition for the installation of a publicly available Electric Vehicle (EV) charging station in Mount Beauty.

Cr Prime Cr Hughes

That Council:

- 1. Acknowledge the petition titled 'Petition for EV Charge Station in Mount Beauty' received at the Ordinary Council Meeting held on 28 November 2023;
- 2. Recommends that the Upper Kiewa Valley Community Association makes a community submission through the existing budget process for assessment and subsequent decision by Council.

Carried Unanimously

BACKGROUND

On the 28 November 2023, the Upper Kiewa Valley Community Association (UKVCA) delivered a petition to Council for an Electric Vehicle (EV) Charge Station in Mount Beauty. The petition was assessed and considered to satisfy Council's Governance rule G4 'Petitions'. The petition contains 156 signatories and states:

We the undersigned, being residents and/or business owners of the Upper Kiewa Valley, request that at least one charging station for electric vehicles/cars be established in the central business area of Mount Beauty which will be available to serve locals and tourists alike.

In December 2022, Council commissioned a Community Energy and EV Charging Prospectus, through the Australian and Victorian governments' joint resilience grant funding program. This prospectus has considered the suitability of the Mount Beauty Stadium for a public charging facility. The findings and recommendations of the prospectus will inform future decisions regarding public charging infrastructure at Council facilities.

ISSUES

A permit exemption for an EV charging station was recently introduced to Clause 62.02-2 (Buildings and works not requiring a permit unless specifically required by the planning scheme) into all planning schemes via Amendment VC142 on 16 January 2018 to facilitate the construction of these facilities. The exemption does not apply to land in the Heritage Overlay, if the charging station is visible from a street (other than a lane) or public park but can be considered via a VicSmart (a ten working day permit) process.

POLICY IMPLICATIONS

The recommendations are consistent with section 9(2)(c) of the Local Government Act 2020:

 Councils are required to promote the economic, social and environmental sustainability of the municipal district, including mitigation and planning for climate change risks.

The recommendations are in accordance with the following Strategic Objective of the Council Plan 2021-2025:

3.1 Decisive leadership to address the impacts and causes of climate change

FINANCIAL AND RESOURCE IMPLICATIONS

There are no financial implications related to receiving and noting this petition.

Future investment in EV charging stations will form part of Council's annual budget process, including seeking appropriate grand funding.

RISK MANAGEMENT

There are no risks associated with the report.

CONSULTATION

UKVCA and the Mount Beauty Chamber of Commerce, and other interested parties, will be consulted in future EV charger projects.

CONCLUSION

Council notes the petition and recommends that UKVCA submits a community budget submission through the existing budget process.

DECLARATION OF CONFLICT OF INTEREST

In accordance with section 130 of the Local Government Act 2020, and Chapter 7 section A6 of Council's Governance Rules, the following officers declare that they have no interests to disclose in providing this report.

- **Director Assets**
- Manager Growth and Future
- Sustainability Coordinator

ATTACHMENT(S)

8.2.1 Petition for EV charge station in Mount Beauty

8.2.2 Public Bins and Amenities Cleaning Services

File Number: CQ230019

INTRODUCTION

This report relates to the award of a contract for the delivery of public bins and amenities cleaning services for the Alpine Shire.

Cr Janas

Cr Kelley

That Council:

- 1. Awards Contract No. CQ230019 'Public Bins and Amenities Cleaning Services' to SSX Group for a three (3) year term with an option of a three (3) year extension at a year one (1) lump sum cost of \$796,000 (GST Exclusive) and with a commencement date of 1 February 2024;
- 2. Delegates authority to the CEO to sign and seal the contract at the appropriate time.

Carried Unanimously

BACKGROUND

Public bins and amenities cleaning is an important service that contributes significantly to the brand, liveability and ambience of the Alpine Shire for residents and visitors alike. It is the second largest service contract in Council's waste portfolio following kerbside waste collection services.

It is for these reasons that Council seeks to engage a supplier that is committed to building a partnership founded on the following key principles:

- Delivery of a consistently high-quality service,
- Dedicated local teams that take pride in their work and value the community that they live in,
- Customer feedback and complaints are managed, and appropriate corrective action taken and reported to Council, and
- A flexible service that meets seasonal fluctuations in demand.

The scope of this service contract includes:

- Public waste and recycling collection
- Cleaning of public area facilities including public toilets, BBQs, and footpath cleaning
- Cleaning of Council facilities
- Event waste servicing and additional event public amenity cleaning

An extensive review of all services in the scope of this contract was undertaken and the schedules were adjusted to align with the best available information, including accommodating new facilities, improved service delivery and anticipated peak visitor period demand.

The tender was posted on 8 September 2023 on tenders.net in accordance with Council's procurement policy and five submissions were received.

The tenders were evaluated according to the key selection criteria listed in the Invitation to Tender:

- Price
- **Qualifications and Previous Performance**
- Delivery
- Social
- **Environmental**

Following assessment of the tender submissions it was determined that the tender from SSX Group best met the requirements of the selection criteria.

ISSUES

Service Continuity

The previous supplier ceased service delivery on 30 November 2023. An interim service delivery model involving a range of local suppliers has been implemented to ensure service continuity through to 1 February 2024, coinciding with the peak tourist period. Planning for the transition to a new supplier and actions to mitigate the risk to service delivery have been discussed with both the recommended supplier and incumbent service providers.

Labour Market

A key pillar in the Alpine Shire economy is a mature tourism, hospitality and accommodation industry, stemming back to the early 1900's with the advent of the snow and mountain tourism industries. The ongoing demand for key workers to serve these industries, especially cleaning and waste services staff, exceeds supply. Over time, this has resulted in a range of distortions in this labour market, including higher than award wages as the norm, in order to attract and retain workers to deliver these critical services.

The successful delivery of this contract is directly related to the supplier's ability to attract and retain staff in the local labour market.

Introduction of Additional Services

As Council completes a range of building projects, new facilities will need to be added to the scope of the contract. In addition, existing buildings and facilities may be added to the contract for operational reasons.

Seasonal Increases in Demand

The seasonal nature of the tourism and hospitality industries has resulted in unexpected and unprecedented increases in demand for public bins and amenities cleaning services.

The service schedules have been updated to reflect these recent increases in demand, however ongoing flexibility is required to enable a rapid response to any future increases in demand.

Increased Frequency of Services

Resident and visitor expectations of the quality of service being delivered continues to increase. It is important to have operational flexibility in the delivery of the contract to be able to respond to these changes.

POLICY IMPLICATIONS

The recommendations are in accordance with the following Strategic Objective of the Council Plan 2021-2025:

3.3 Responsible management of waste

FINANCIAL AND RESOURCE IMPLICATIONS

The adopted budget for this service for the 2023/24 Financial Year is \$650,000. Following amendment to the delivery schedules, which were part of the tender documentation, the year one cost of the recommended contract is \$796,000.

RISK MANAGEMENT

Risk	Likelihood	Impact	Mitigation Action/Control
Contamination of recycling in public place recycling bins	Almost Certain	Moderate	 Education signage on bins. Clear liners to allow visual inspection. Consider eliminating recycling bins if contamination rates do not meet required thresholds.
Peak Period Servicing gaps	Almost Certain	High	 Service schedules adjusted in new contract following a full review. Operational flexibility to enable responsive increases in frequency of service included in the contract.
Disruption to service due to staff attraction and retention challenges	High	High	 Regional team in Wangaratta to support any recruitment and retention challenges. Short-term mobilisation of other local providers.
Current Contractors depart without transition	Moderate	High	 Council officer to be available for accelerated contract mobilisation, induction, and training. SSX redeploy staff from other contracts in the short term.

CONSULTATION

Community feedback has been taken into consideration in order to establish revised servicing schedules for the new contract. Extensive engagement had been undertaken with all relevant Council staff.

CONCLUSION

Following a comprehensive assessment, the Tender from SSX Group is considered to present the best value for Council whilst achieving service delivery in line with community expectations.

DECLARATION OF CONFLICT OF INTEREST

In accordance with section 130 of the Local Government Act 2020, and Chapter 7 section A6 of Council's Governance Rules, the following officers declare that they have no interests to disclose in providing this report.

- **Acting-Director Assets**
- **Manager Operations**
- **Property and Contracts Coordinator**

ATTACHMENT(S)

Nil

8.2.3 Contract CQ230078 Security Patrol Services

File Number: CQ230078

INTRODUCTION

This report relates to the awarding of a tender for the supply of security patrol services for the Alpine Shire.

Cr Nicholas Cr Hughes

That Council:

- 1. Awards Contract No. CQ230078 'Security Patrol Services' to SSX Group for a three (3) year term at an annual cost of \$85,000 (GST Exclusive); and
- 2. Delegates authority to the CEO to sign and seal the contract at the appropriate time.

Carried Unanimously

BACKGROUND

Council owns a significant portfolio of buildings and facilities that are important Community assets, providing residents and visitors with the opportunity to undertake activities and enjoy the amenity of the Alpine Shire. These include sporting pavilions and ovals, public amenities, community halls, libraries, visitor information centres and offices.

Council requires security patrols and an alarm call out service at various Council buildings and facilities to ensure the security of these assets for the community and visitors.

Vandalism of public property has become a significant problem for Local Government organisations and in recent times, the frequency and severity of vandalism has increased.

EVALUATION

An extensive review of all services in the scope of this contract was undertaken and the schedules were adjusted to align with the best available information, including new services added to include the Bourke Street toilet block in Bright and the Jubilee Park toilet block in Myrtleford, due to increased vandalism and issues at those sites.

The tender was posted on tenders.net on 10 October 2023 in accordance with Council's procurement policy and three submissions were received.

The tenders were evaluated according to the key selection criteria listed in the Invitation to Tender:

- Price
- Qualifications and Previous Performance
- Delivery
- Social
- **Environmental**

Following assessment of the tender submissions, it was determined that the tender from SSX Group best met all the requirements of the selection criteria.

ISSUES

Alpine Shire is experiencing increased vandalism and anti-social behaviour at various sites. The terms and conditions of the contract allow Council the ability to change the frequency and number of sites being serviced in order to respond to operational requirements Changes to the frequency and scope of the contract will be managed in accordance with the Procurement Policy that stipulates how variations are governed and approved.

POLICY IMPLICATIONS

The recommendation is in accordance with the following Strategic Objective of the Council Plan 2021-2025:

4.5 Assets for our current and future needs

FINANCIAL AND RESOURCE IMPLICATIONS

Following revising, updating and increasing the scope of the delivery schedules, which were part of the tender documentation, the year one cost of the recommended contract is \$85,000 (GST Exclusive) and the total estimated contract value is \$255,000 (GST Exclusive). There is sufficient allocation within the budget for this contract.

RISK MANAGEMENT

Risk	Likelihood	Impact	Mitigation Action/Control
Increased vandalism resulting in additional services required	High	Moderate	Pricing structure allows contract to be adjusted to allow additional patrols

CONSULTATION

A review was undertaken of buildings and facilities that have experienced increased levels of vandalism and anti-social behaviour and the schedule was adjusted accordingly.

Community feedback has been taken into consideration in order to establish revised servicing schedules for the new contract. Extensive engagement had been undertaken with all relevant Council staff.

CONCLUSION

Following a comprehensive assessment, the Tender from SSX Group is considered to present the best value for the tendered services. It is recommended that Council enters into a contract with SSX Group for delivery of these services for a period of three years.

DECLARATION OF CONFLICT OF INTEREST

In accordance with section 130 of the Local Government Act 2020, and Chapter 7 section A6 of Council's Governance Rules, the following officers declare that they have no interests to disclose in providing this report.

- **Acting Director Assets**
- **Manager Operations**
- **Property and Contracts Coordinator**

ATTACHMENT(S)

Nil

83 DIRECTOR CUSTOMER AND COMMUNITY – HELEN **HAVERCROFT**

8.3.1 Child Safe Policy

INTRODUCTION

This report relates to changes in Child Safe legislation and the consequential revisions to Council's Child Safe Policy.

Cr Hughes Cr Janas

That Council:

- 1. Adopts the revised Child Safe Policy No. 108 (V3.0); and
- 2. Signs and seals the policy at the appropriate stage of this meeting.

Carried Unanimously

BACKGROUND

Victoria's Child Safe Standards (Standards) were put in place in 2016 to protect children and young people from harm and abuse. In July 2022 eleven new Standards were introduced to replace the existing seven Standards. Changes made to the Standards will increase protection for children and young people and provide clarity for Council and other organisations that must comply with the Standards (Schedule 1 of the Child Wellbeing and Safety Act 2005 identifies Council as an organisation which must comply with the Child Safe Standards).

Council's first Child Safe Policy was adopted in 2017 and a reviewed Child Safe Policy was adopted in 2020.

This revised Child Safe Policy has been developed with publicly available information and in consultation with key internal stakeholders and engagement with other Victorian Councils and ensures that protecting children's safety and wellbeing is embedded in the culture and the everyday thinking and practices of all Councillors, employees, contractors and volunteers of Council.

ISSUES

Council is legislatively required to develop a Child Safe Policy which reflects the updated Child Safe Standards effective 1 January 2023. This work has been undertaken internally. The protection of children and young people is more than just drafting a policy. An operational action plan will be developed to embed the activities that Council will undertake to meet our commitment of this policy.

POLICY IMPLICATIONS

The recommendation is in accordance with the following Strategic Objective of the Council Plan 2021-2025:

5.2 A responsible, transparent and responsive organisation

This Policy also relates to:

- Child Wellbeing and Safety Act 2005 (Vic)
- Working With Children Act 2005 (Vic)
- Victorian Reportable Conduct Scheme

FINANCIAL AND RESOURCE IMPLICATIONS

The drafting of the action plan related to the operational delivery of this policy is not yet completed. There will be identified existing resources within Council who will have responsibility for specific actions. There is no indication at this stage that a financial cost will be associated with this. No additional resource is being considered.

RISK MANAGEMENT

Risk	Likelihood	Impact	Mitigation Action / Control
Failure to comply with legislation and mandatory reporting	Possible	Moderate	Ensure regular review of the Child Safe Policy and implementation of the Action Plan

CONSULTATION

This revised Child Safe Policy was developed with publicly available information and in consultation with key internal stakeholders and using information from other Victorian Councils.

The revised Child Safe Policy was placed on public exhibition for a period of 21 days and Council and no feedback was received.

CONCLUSION

It is recommended that Council adopts the revised Child Safe Policy No. 108 (V3.0).

DECLARATION OF CONFLICT OF INTEREST

In accordance with section 130 of the Local Government Act 2020, and Chapter 7 section A6 of Council's Governance Rules, the following officers declare that they have no interests to disclose in providing this report.

- **Director Customer and Community**
- Manager Community Development

ATTACHMENT(S)

8.3.1. Child Safe Policy No. 108 (V3.0)

8.3.2 Quarterly Budget Report - (Q1) for period ending 30 September 2023

INTRODUCTION

The purpose of the Budget Report - Quarterly Review (the 'Report') is to provide Council with an overview of the financial position of Council for the period ending 30 September 2023.

Cr Janas

Cr Keeble

That Council receives and notes the 'Q1 Budget Report - Quarterly Review' for the period ending 30 September 2023.

Carried Unanimously

BACKGROUND

This report is prepared quarterly. The report provides Council with an overview of the results for the quarter and an update on the forecast financial position against the full year budget. Explanations are provided for variances to budget greater than \$100,000.

ISSUES

Council is forecasting a full year surplus of \$2.9m, which is \$0.2m higher than the budgeted surplus of \$2.7m. The forecasted variance to budget is the result of a mix of drivers. There is forecast additional income as well as increased expenditure in some areas and reduced expenditure elsewhere. Full details can be reviewed in the attachment.

There is forecast additional income:

- Grants (\$0.2m),
- Rates & Charges (\$0.1m), and
- Other income (\$0.1m).

There is forecast additional expenditure:

- Materials & Services (\$0.2m), and
- Employee costs (\$0.1m).

Revised budget

The Local Government Act 2020 (LGA 2020) requires that an assessment be made as to whether a revised budget is required after the quarterly finance report is completed.

A revised budget is required under the LGA 2020 before any of the following can occur:

- a variation to the declared rates or charges
- undertake any borrowings that have not been approved in the budget
- a change to the budget that the Council considers should be the subject of community engagement.

At the end of Q1 financial reporting none of these three items is forecast to occur and Council is not required to complete a revised budget for 2023/24.

POLICY IMPLICATIONS

The Report has been prepared in line with the requirements of the *Local Government Act* 2020 (LGA 2020).

Section 97(1) of the LGA 2020 (Quarterly budget report) commenced on 24 October 2020 and states that, "As soon as practicable after the end of each quarter of the financial year, the CEO must ensure that a quarterly budget report is presented to the Council at a Council meeting which is open to the public".

The recommendation is in accordance with the following Strategic Objective of the Council Plan 2021-2025:

5.2 A responsible, transparent and responsive organisation

FINANCIAL AND RESOURCE IMPLICATIONS

Financial performance to date indicates a full year surplus of \$2.9m, which is \$0.2m higher than the budgeted surplus of \$2.7m.

RISK MANAGEMENT

Risk	Likelihood	Impact	Mitigation Action / Control
Financial Sustainability	Rare	Major	Quarterly reporting provides a snap shot of performance for Council. Maintaining rigour in financial reporting supports Council to make financially sustainable decisions.

CONSULTATION

Appropriate consultation has been carried out with Council Officers across the organisation in order to compile this report.

CONCLUSION

The Budget Report - Quarterly Review for the period ending 30 September 2023 is presented for noting.

DECLARATION OF CONFLICT OF INTEREST

In accordance with section 130 of the Local Government Act 2020, and Chapter 7 section A6 of Council's Governance Rules, the following officers declare that they have no interests to disclose in providing this report.

- **Director Customer and Community**
- **Financial Accountant**

ATTACHMENT(S)

Budget Report - Quarterly Review for the period ending 30 September 2023. 8.3.2

8.3.3 Audit and Risk Committee Meeting Unconfirmed Minutes

INTRODUCTION

The purpose of the report is to present the minutes of the Audit and Risk Committee meeting No.2023/24-03 held on 24 November 2023.

Cr Kelley Cr Prime

That Council receives and notes the unconfirmed minutes of the Audit and Risk Committee meeting No.2023/24-03 held on Friday 24 November 2023.

Carried Unanimously

REPORT

The key items presented to and considered by the Audit and Risk Committee (Committee) at this meeting were a draft Borrowings Policy and noting of Council approved changes to the Audit and Risk Committee Charter associated with Independent Members remuneration.

Draft Borrowings Policy

The Committee received a draft version of the Council's Borrowings Policy for comment. Members of the Committee discussed the proposed policy and were asked to provide feedback to council officers by 24 December 2023. The intention is to table the policy for approval at an Ordinary Council Meeting in the first quarter of 2024.

Updated Audit and Risk Charter

The Committee noted the updated Charter relating to independent member remuneration.

POLICY IMPLICATIONS

The recommendation is in accordance with the following Strategic Objective of the Council Plan 2021-2025:

5.2 A responsible, transparent and responsive organisation

RISK MANAGEMENT

Risk	Likelihood	Impact	Mitigation Action / Control
Council borrowings are not adequately controlled.	Unlikely	Moderate	Increase controls related to borrowing funds for set purposes with appropriate oversight and approval.

CONCLUSION

The Committee, being satisfied with the detail provided in its agenda and the officer reports, submits the unconfirmed minutes of its meeting No.2023/24-03 held on 24 November 2023 to Council for noting.

DECLARATION OF CONFLICT OF INTEREST

In accordance with section 130 of the Local Government Act 2020, and Chapter 7 section A6 of Council's Governance Rules, the following officers declare that they have no interests to disclose in providing this report.

- **Director Customer and Community**
- Manager Corporate

ATTACHMENT(S)

8.3.3 Minutes (unconfirmed) of Audit and Risk Committee Meeting No.2023/24-03, 24 November 2023

8.3.4 Instruments of Appointment and Authorisation - *Planning and* Environment Act 1987

File Number: Delegations register

INTRODUCTION

Instruments of appointment and authorisation are an important means of Council ensuring that its officers are appropriately authorised under the relevant Acts that Council administers. This report provides for a newly appointed position in Council's Statutory Planning department.

Cr Janas

Cr Keeble

That Council exercise the powers conferred by section 147(4) of the Planning and Environment Act 1987, so that:

- 1. The following member of Council staff referred to in attachment 8.3.4 "S11A -Instrument of Appointment and Authorisation – Planning & Environment Act 1987" (the instrument) be appointed and authorised as set out in the instrument;
 - a. Planning Officer
- 2. The instrument comes into force on 20 December 2023 and remains in force until 30 June 2024, unless Council determines to vary or revoke it earlier;
- 3. The instrument be signed and sealed at the appropriate stage of this meeting.

Carried Unanimously

BACKGROUND

Council staff involved in planning roles require current and accurate authorisations to fulfil their duties. Council has appointed a Statutory Planning Officer, who requires authorisation under the Planning and Environment Act 1987.

ISSUES

Authorised Officers

Authorised officers have statutory powers under relevant legislation. In the case of Council's staff in the Planning department, the attached Instruments of Appointment and Authorisation under the *Planning and Environment Act 1987* mean that they are authorised officers for the purposes of that Act.

While Council may delegate its powers, duties or functions to staff, so that a delegate acts on behalf of the Council, staff appointed as authorised officers have their own statutory powers under the relevant Act.

Planning and Environment Act 1987

Section 188(1)(b) of the *Planning and Environment Act 1987* specifies that "a planning authority ... may by instrument delegate any of its powers, discretions or functions under this Act to an officer of the authority". However, Section 188(2)(c) specifically prevents an officer from further sub-delegating any duty, function or power. Therefore, as the responsible authority, Council must authorise staff directly using the "S11A – Instrument of Appointment and Authorisation – Planning and Environment Act 1987", rather than via the Chief Executive Officer.

Maddocks Delegations and Authorisations Service

Council utilises the delegations and authorisations service provided by law firm Maddocks. This is a template system used by many councils and provides a detailed way of ensuring that appropriate delegations and authorisations are given to Council staff. All of the relevant legislation affecting local government, including Acts and regulations and the sections that relate to the powers, duties and functions of Council are outlined within the template and the relevant officer is allocated accordingly.

POLICY IMPLICATIONS

Ensuring authorisations are kept up to date ensures that Council's planning staff can undertake their statutory roles.

The recommendation is in accordance with the following Strategic Objective of the Council Plan 2021-2025:

5.2 A responsible, transparent and responsive organisation

FINANCIAL AND RESOURCE IMPLICATIONS

Council has an annual subscription to the Maddocks delegation and authorisation service that is provided for in Council's annual budget. There are no other financial implications associated with these instruments of appointment and authorisation.

Appropriate authorisations allow Council and Council staff to operate effectively and within legislative frameworks.

RISK MANAGEMENT

Risk	Likelihood	Impact	Mitigation Action / Control
Authorisations are not in place or are out of date	Possible	Moderate	Ensure that all Council officers have up-to-date authorisations to ensure that they can undertake their duties.

CONSULTATION

The relevant staff and Director have been consulted during the preparation of the IoAAs. There is no requirement to consult the community in the preparation of these instruments.

CONCLUSION

The appropriate appointment of authorised officers to enforce the *Planning and* Environment Act 1987 is required to ensure that Council officers can undertake their statutory roles.

DECLARATION OF CONFLICT OF INTEREST

In accordance with section 130 of the Local Government Act 2020, and Chapter 7 section A6 of Council's Governance Rules, the following officers declare that they have no interests to disclose in providing this report.

- **Director Customer and Community**
- Manager Corporate
- **Governance Officer**

ATTACHMENT(S)

8.3.4 S11A – Instrument of Appointment and Authorisation – *Planning & Environment* Act 1987 – Planning Officer

8.3.5 Appointment of Councillors to CEO Employment and Remuneration Committee

INTRODUCTION

Council operates and participates in a range of special, advisory and external committees and groups. Appointment of councillors to the various committees and groups was undertaken at the Ordinary Council Meeting held in November 2023. However, appointment to the CEO Employment and Remuneration Committee was not included.

Cr Janas Cr Prime

That:

1. Councillors be appointed as Council's delegate on the following groups and committees (non-executive):

Committee	Councillor representatives to October 2024
CEO Employment and Remuneration Committee	Mayor John Forsyth Cr Kelley Cr Keeble

Carried Unanimously

BACKGROUND

Council Representation

Councillor representation on committees is required for Council's own committees / groups, as well as other external committees. A report was presented to Council in November 2023 for Councillor representation on both internal and external Boards and Committees. However, the CEO Employment and Remuneration Committee had not previously been included in the list of representative committees, and formal appointments to this committee had not been made at the November 2023 meeting. In future years, this committee will be included as part of the annual appointment process.

Roles and Responsibilities

The CEO Employment and Remuneration Policy states that the CEO Employment and Remuneration Committee must consist of an Independent Chairperson, and at least three Councillors, one of whom must be the Mayor.

The Independent Chairperson was appointed at the Ordinary Council Meeting in March 2022 for a period of four years, ending in March 2026. Appointment of individual Councillors must be made on an annual basis, noting that the current Council term will end with Local Government elections scheduled for October 2024.

Councillors are bound by their Code of Conduct and must comply with requirements relating to:

- Declaring conflicts of interest.
- Maintaining confidentiality of information.
- Recognising and abiding by their extent of authority i.e., not making decisions on behalf of Council.

Extent of authority

The purpose of the CEO Employment and Remuneration Policy is to consider and make recommendations to Council with respect to performance monitoring of the CEO's key performance indicators, CEO remuneration, and if required, appointment of an Acting CEO or recruitment / appointment of a CEO. The policy further states that the Committee will provide a report to Council following each meeting, describing its activities and making recommendations about any action to be taken by Council.

POLICY IMPLICATIONS

The recommendation is in accordance with the following Strategic Objective of the Council Plan 2021-2025:

5.3 Bold leadership, strong partnerships and effective advocacy

FINANCIAL AND RESOURCE IMPLICATIONS

Councillors are paid an annual allowance and do not receive additional payments for their involvement on council-appointed committees. Resourcing of councillors attending meetings and participating in the activities of these committees is supported by Council's annual budget.

CONSULTATION

Once Council has appointed its representatives, appropriate communication actions will be undertaken.

RISK MANAGEMENT

Detail the key risks of the matter being addressed by the report and mitigation action / control.

Risk	Likelihood	Impact	Mitigation Action / Control
Councillors are unable to commit to time	Possible	Minor	Council will appoint a new delegate based on experience and areas of interest to maintain continuity.

CONCLUSION

Appointment of councillors as Council's representatives on the CEO Employment and Remuneration Committee must now be made.

DECLARATION OF CONFLICT OF INTEREST

In accordance with section 130 of the Local Government Act 2020, and Chapter 7 section A6 of Council's Governance Rules, the following officers declare that they have no interests to disclose in providing this report.

- **Director Customer and Community**
- Governance Officer

ATTACHMENT(S)

Nil

Informal meetings of Councillors 9.

Introduction

In accordance with Chapter 8, section A1 of Council's Governance Rules, if there is a meeting of Councillors that:

- is scheduled or planned for the purpose of discussing the business of Council or briefing Councillors;
- is attended by at least one member of Council staff; and
- is not a Council meeting, Delegated Committee meeting, or Community Asset Committee meeting.

The Chief Executive Officer must ensure that a summary of the matters discussed at the meeting are tabled at the next convenient Council meeting and are recorded in the minutes of that Council meeting.

Cr Hughes Cr Kelley

That the summary of informal meetings of Councillors for November / December 2023 be received.

Carried Unanimously

Background

The written records of the informal meetings of Councillors held during the previous month are summarised below. Detailed records can be found in Attachment 9.0 to this report.

Date	Meeting
28 November 2023	Briefing Session
12 December 2023	Briefing Session

Attachment(s)

9.0 Informal meetings of Councillors – November / December 2023

10. Presentation of reports by delegates

Refer to Alpine Shire Council's website www.alpineshire.vic.gov.au; for its YouTube livestreaming recording for responses to reports by delegates.

11. General business

Refer to Alpine Shire Council's website www.alpineshire.vic.gov.au; for its YouTube livestreaming recording for responses to general business.

Motions for which notice has previously been given 12.

13. Reception and reading of petitions

Nil

14. Documents for sealing

Cr Janas Cr Hughes

That the following documents be signed and sealed.

- 1. Section 173 Agreement CS McTaggart This Section 173 Agreement is required by conditions 22, 23 and 24 of Planning Permit P.2019.063 for a two (2) lot subdivision at 13 Showers Avenue, Bright being the land referred to in Certificate of Title Volume 8579 Folio 652 and described as Lot 12 on plan of subdivision LP066453.
 - The Agreement provides for bushfire management protection measures, including incorporating a Bushfire Management Plan, and exempts proposed Lot 2 from the planning permit requirement of clause 44.06-2 of the Alpine Planning Scheme.
- 2. Child Safe Policy No. 108 (V3.0)
- 3. S11A Instrument of Appointment and Authorisation Planning & Environment Act 1987 – Planning Officer

Motion Lost

Cr Nicholas Cr Kelley

That the following documents be signed and sealed.

- 1. Child Safe Policy No. 108 (V3.0)
- 2. S11A Instrument of Appointment and Authorisation Planning & Environment Act 1987 - Planning Officer

Caried Unanimously

ere being no further business the Chairperson declared the meeting closed at 6.	31p.m.
airperson	